I don't believe that Novice & Advanced licensees should be automatically upgraded. My understanding is that Novices already passed a 5WPM morse test. Therefore, all they should need to do to upgrade is take either the tech or general written exam. Both of which are fairly easy. Likewise, Advanced licensees should just need to take the Extra written element to be upgraded.

If the FCC wanted to streamline the existing structure, then perhaps it should consider requiring Novices & Advanced licensees to either (when their license expires) upgrade or relinquish their license or be downgraded to Tech & General respectively.